1	BEFORE THE
2	ILLINOIS COMMERCE COMMISSION
3	IN THE MATTER OF: )
4	NORTH SHORE GAS COMPANY, ) ) No. 11-0280
5	) 11-0281 ) (Consl.)
6	Proposed general increase in ) natural gas rates. (Tariffs )
7	<pre>filed February 15, 2001,) ) THE PEOPLES GAS LIGHT and COKE )</pre>
8	COMPANY,
9	Proposed general increase in ) natural gas rates. (Tariffs )
10	filed February 15, 2011.)
11	Chicago, Illinois August 30, 2011
12	
13	Met pursuant to notice at 10:00 a.m.
14	BEFORE:
15	MR. TERRANCE HILLIARD and MR. ETHAN KIMBREL, Administrative Law Judge.
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1	<u>I</u> <u>N</u>	<u>D</u> <u>E</u> X		Re-	Ву
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- 1 JUDGE HILLIARD: On behalf of the Illinois
- 2 Commerce Commission, I call Docket 11-2080 and 0281
- 3 North Shore Gas and Peoples Gas Light and Coke
- 4 Company.
- 5 We have scheduled Mr. Effron as the
- 6 first witness. Is there anything we need to talk
- 7 about before we begin examinations?
- 8 MR. FEELEY: I have a preliminary matter just
- 9 about the schedule tomorrow, subject to yours and
- 10 other parties okay with it, Staff was wondering if
- 11 tomorrow we could start at 9:30 instead of 10:00 and
- 12 then break for lunch at 11:30, that might work best
- 13 for our witness traveling up from Springfield, but if
- 14 that doesn't work out, that's fine.
- JUDGE HILLIARD: You want 9:00?
- 16 MS. LUSSON: We prefer 9:30, your Honor.
- 17 JUDGE KIMBREL: What time do you think we will
- 18 get out of here tomorrow evening?
- 19 MS. LUSSON: I'm not crossing anyone tomorrow,
- 20 so I can't say.
- JUDGE HILLIARD: Well, 9:30 will work.
- 22 MS. LUSSON: Thank you.

- 1 MR. FEELEY: Thank you.
- MS. LUSSON: Mr. Dismukes is traveling from out
- 3 of town. I just want to make sure he has time to get
- 4 settled in.
- 5 MR. RATNASWAMY: Your Honors, another
- 6 scheduling related item, Mr. Thomas is testifying on
- 7 Tuesday, but we don't --
- 8 MS. MUNSCH: Your Honor, did we say
- 9 1:00 o'clock, you had a status in the morning, I
- 10 think, so we were going to start in the afternoon on
- 11 Tuesday.
- 12 JUDGE KIMBREL: I think I have something at
- 13 11:00.
- 14 MR. RATNASWAMY: That it was at 1:00 p.m.
- JUDGE HILLIARD: We will put in the hearing
- report, we will start at 1:00 on Tuesday.
- 17 MR. RATNASWAMY: An additional matter, your
- 18 Honors. Yesterday Ms. Lusson moved for her admission
- of AG Cross Exhibits 1, 2 and 3, you know,
- 20 recognizing that there are excerpts from 285 filings
- 21 and one relates to Rider VBA, I think that was all
- 22 recognized yesterday, we don't have any objection.

- 1 JUDGE HILLIARD: All right then, AG Cross
- 2 Exhibits 1, 2 and 3 will be admitted into the record.
- 3 MS. LUSSON: Thank you.
- 4 (Whereupon, AG Exhibit Nos. 1, 2
- 5 and 3 were admitted into
- evidence.
- 7 (Witness sworn.
- 8 DAVID J. EFFRON,
- 9 called as a witness herein, having been first duly
- 10 sworn, was examined and testified as follows:
- 11 DIRECT EXAMINATION
- 12 BY
- 13 MS. LUSSON:
- 14 Q Mr. Effron, please state your full name and
- 15 business address for the record.
- 16 A David J. Effron, 12 Pond Path, North
- 17 Hamilton, New Hampshire.
- 18 Q You have before you several exhibits, the
- 19 first being exhibits that have been marked as your
- 20 direct testimony of David J. Effron on behalf of the
- 21 People of the State of Illinois, the Citizens Utility
- 22 Board and the City of Chicago marked as GCI Exhibit

- 1 2.0, both confidential and redacted, as well as GCI
- 2 Exhibits 2.1 and 2.2, which are attachments to that
- 3 testimony reflecting schedules that are described in
- 4 your testimony.
- 5 Were those exhibits prepared by you or
- 6 under your direct examination?
- 7 A Yes, they were.
- 8 Q And --
- 9 JUDGE HILLIARD: Excuse me, is that microphone
- 10 on?
- 11 MS. LUSSON: It is on.
- 12 JUDGE HILLIARD: Please make an effort to speak
- into the microphone.
- 14 BY MS. LUSSON:
- 15 Q Do you have any corrections to make to
- 16 those exhibits at this time?
- 17 A No, I do not.
- 18 Q If I asked you the same questions today
- 19 that appear therein, would your answers be the same?
- 20 A Yes, they would.
- 21 Q Mr. Effron, you also have in front of you
- 22 GCI Exhibit 7.0, which is the rebuttal testimony of

- 1 the People of the State of Illinois, the Citizens
- 2 Utility Board and the City of Chicago.
- 3 You also have both confidential and
- 4 redacted versions, as well as GCI Exhibit 7.1 and 7.2
- 5 which are the schedules that reflect your adjustments
- 6 to North Shore and Peoples Gas revenue requirements.
- 7 Were those exhibits prepared by you or
- 8 under your supervision?
- 9 A Yes, they were.
- 10 Q Do you have any corrections to make at this
- 11 time?
- 12 A No, I do not.
- 13 Q If I asked you the same questions today
- 14 that appear therein, would your answers be the same?
- 15 A Yes, they would.
- 16 MS. LUSSON: Your Honor, I move for the
- 17 admission of GCI Exhibits 2.0, both confidential and
- 18 redacted, as well as GCI Exhibits 2.1 and 2.2, as
- 19 well as GCI Exhibit 7.0, both confidential and
- 20 redacted, as well as Exhibit 7.1 and 7.2.
- 21 And I would note for the record, your
- Honor, the attachments to Mr. Effron's direct

- 1 testimony some of the pages were inadvertently marked
- 2 as AG Exhibit as opposed to GCI, so we will make
- 3 those corrections and file those on E-Docket today.
- 4 JUDGE HILLIARD: Okay. Any objections?
- 5 MR. RATNASWAMY: Also I think 12.2 was marked
- 6 -- I would just say one of them was also correctly
- 7 not numbered.
- 8 MS. LUSSON: One said "1.2" as opposed to
- 9 "2.1." That will be corrected as well today.
- JUDGE HILLIARD: GCI Exhibits 2.0, 2.1, 2.2,
- 11 confidential and redacted 7.0, 7.1, 7.2, confidential
- 12 redacted and corrected on all counts are admitted in
- 13 the record.
- 14 (Whereupon, GCI Exhibit Nos.
- 2.0, 2.1, 2.2, 7.0, 7.1, 7.2
- 16 were admitted into evidence.)
- 17 MS. LUSSON: We now tender Mr. Effron for
- 18 cross-examination.
- 19 CROSS EXAMINATION
- 20 BY
- MR. RATNASWAMY:
- 22 Q Good morning again, Mr. Effron.

- 1 A Good morning.
- 2 Q You may have a certain sense of déjà vu,
- 3 because I'm going to ask you some of these questions
- 4 I think I asked you twice before.
- 5 A The issues tend to be similar from case to
- 6 case.
- 7 Q So one of the approximately half dozen
- 8 issues in which you testify was recovery of
- 9 compensation costs, right?
- 10 A That's correct, yes.
- 11 Q You proposed to disallow or just out,
- 12 whatever word you want to use, certain incentive
- compensation costs from the proposed revenue
- 14 requirements?
- 15 A Yes, that's correct.
- 16 Q Then you propose to remove 70 percent of
- 17 the executive incentive compensation plan; is that
- 18 right, costs?
- 19 A If I could have a moment?
- 20 MS. LUSSON: Could you refer to a certain page
- 21 in his direct.
- 22 MR. RATNASWAMY: Sure.

- 1 MS. LUSSON: 13, 14.
- 2 BY MR. RATNASWAMY:
- 3 Q For example, the direct testimony, Page 16?
- 4 A Yes, that's correct.
- 5 Q On the same page, you propose eliminating
- 6 completely Omnibus incentive compensation plan costs;
- 7 is that right?
- 8 A Yes.
- 9 Q Are you an expert on the management of
- 10 human resources?
- 11 A I have never had a position that entailed
- 12 that, no.
- 13 Q You've never had any training on that?
- 14 A Not to the best of my recollection, no.
- 15 Q Is it correct that your testimony offers no
- 16 opinion on whether the approaches of the utilities to
- 17 the subject of total and incentive compensation are
- 18 prudent from the perspective of managing human
- 19 resources?
- 20 A I'm not offering opinion on that.
- 21 Q Okay. I would like to ask you a somewhat
- 22 lengthy number of hypothetical questions please.

- In the first hypothetical, I would
- 2 like you to make three assumptions please. The first
- 3 assumption is please assume that a large gas utility
- 4 hires five employees in the Operations Department at
- 5 an annual salary of \$50,000 per year; second, please
- 6 assume that those salaries are consistent with
- 7 salaries in the relevant labor market for individuals
- 8 with similar qualifications; and third, please assume
- 9 that the five employees are doing some form of work
- that's useful in terms of providing tariff services,
- 11 leak surveys or something like that, something
- 12 useful.
- Just stopping there for a second, are
- 14 you okay with those three assumptions?
- Do you have them?
- 16 A I think so.
- 17 Q So beginning with that as the hypothetical,
- 18 just based on the three assumptions that you have
- 19 heard so far, is there any fact which suggests to you
- 20 that if the utility were to file a rate case, some of
- 21 these costs of these employees' base pay that they're
- 22 salaries should be disallowed?

- 1 A As I recall, the three conditions, I don't
- 2 recall having heard anything that would lead me to
- 3 recommend disallowance based on what you said.
- 4 O Okay. I would like to change, I think it's
- 5 actually the first assumption, that relates to what
- 6 they're paid and how they're paid.
- 7 Suppose the utility sets up an
- 8 Incentive Compensation Program and instead of having
- 9 base pay of \$50,000 a year it's now \$45,000 per year
- 10 and that under the program, the Incentive
- 11 Compensation Program, although it could vary, the
- 12 expected value of what would be paid out to each of
- them would be \$5,000 a year.
- 14 And the other assumptions haven't
- changed, so the labor market hasn't changed and work
- 16 their doing hasn't changed.
- With that hypothetical, if the utility
- 18 were to file a rate case, would it be your view that
- some of those costs might be disallowed?
- 20 A Might be. It would depend on what the
- 21 nature of incentives were.
- 22 If the incentives were geared strictly

- 1 towards things like improving safety, improving
- 2 quality of customer service, increasing absenteeism,
- 3 then I would say that none of it would be disallowed.
- 4 O Let me ask you a variation of that then. I
- 5 will come back to it.
- 6 So suppose the Incentive Compensation
- 7 Program has no effect on their behavior at all and
- 8 they simply keep doing the same work year after year
- 9 instead of having base pay of 50,000, they have total
- 10 pay of 50,000 which is 45,000 of base pay and \$5,000
- 11 of incentive compensation.
- 12 In that scenario, what is your
- 13 understanding of whether some of that would be
- 14 disallowed?
- 15 A I'm having a little trouble actually
- 16 relating to that hypothetical, because if the
- 17 incentive compensation had no effect on their
- 18 behavior, then I don't see what the purpose of
- 19 Incentive Compensation Program would be to begin
- 20 with, so I quess it's a little difficult to answer in
- 21 that circumstance.
- 22 I quess if it was a hypothetical

- 1 incentive compensation that actually didn't provide
- 2 any incentives for modified behavior, in that
- 3 Incentive Compensation Program, the stated incentives
- 4 were, even though it was not modifying the behavior,
- 5 the incentives were still consistent with
- 6 consumer-related goals, I would tentatively say there
- 7 wouldn't be any obvious reason for a disallowance,
- 8 but again, the whole hypothetical is getting a little
- 9 cloudy now.
- 10 Q Okay. So let's back up to the first three
- 11 assumptions, except that first assumption has
- 12 changed. We are just back to the simpler version,
- it's 45,000 base pay and it's \$5,000 expected value
- 14 of incentive compensation.
- When you refer in your -- let me
- 16 abstract it from the hypothetical actually.
- When you refer to which types of
- incentive types of compensation costs are
- 19 recoverable, am I right, you're reflecting your
- 20 understanding of standards that you believe were
- 21 established by the Illinois Commerce Commission past
- 22 orders?

- 1 A Well, it's not just standards that were
- 2 established by the Illinois Commerce Commission.
- I think it's consistent with the
- 4 standards that were established by the Illinois
- 5 Commerce Commission, as well as Commissions in
- 6 several other jurisdictions, but it's also something
- 7 I believe is a matter of principle is appropriate.
- 8 Q So of the three things you just said, past
- 9 Illinois orders, other jurisdictions, and a matter of
- 10 principle, isn't only the first one mentioned in your
- 11 testimony?
- MS. LUSSON: Direct or rebuttal?
- MR. RATNASWAMY: Either.
- 14 THE WITNESS: No. I believe I did mention the
- 15 Illinois Commerce Commission. I didn't mention any
- 16 other Commissions, but I believe I stated why I
- 17 believe incentive compensation, it's geared toward
- 18 the increasing return on equity or earnings per
- 19 share, things like that should not be recoverable for
- 20 customers, so I think I covered two of the things I
- 21 mentioned in my prior response.

- direct testimony or rebuttal testimony in mind?
- 2 A If you go to my direct testimony, Page 15.
- 3 Q The Q and A that starts at Line 322. Is
- 4 that what you're referring to?
- 5 A Yes, sir, that's correct.
- 6 Q Thank you. I would like to run through
- 7 your understanding of particular metrics and I have
- 8 an Illinois focus, so I'm asking about your
- 9 understanding of what the standards are in Illinois.
- 10 And by "metrics" what I mean is the
- 11 criteria of the plan that relate to what
- 12 circumstances and what amounts there are payments.
- 13 Are you okay with me using that term,
- "metrics"?
- 15 A I understand what you mean, yes.
- 16 O So are costs associated with customer
- 17 satisfaction metrics recoverable?
- 18 A I would say as a general rule, yes.
- 19 Q Okay. Costs associated with reliability
- 20 metrics?
- 21 A Yes.
- 22 Q Are costs associated with customer safety

- 1 recoverable?
- 2 A Yes.
- 3 Q Are costs associated with worker safety
- 4 recoverable?
- 5 A Yes.
- 6 Q Are costs associated with reductions in
- 7 operating expenses recoverable?
- 8 A To the extent the reductions to the
- 9 expenses are consistent with the provision of safe
- 10 reliable service, I would say yes.
- 11 Q And just to be clear, in this case, you
- 12 have not expressed any concern, have you, that the
- 13 cost-control related metrics might jeopardize safety
- or reliability, have you?
- 15 A I have not, no.
- 16 Q The next one is a little more general, but
- 17 costs associated with cost-control metrics, are they
- 18 recoverable?
- 19 A Again, I would answer the same as my last
- 20 answer: Assuming that the cost controls were
- 21 consistent with the provision of safe reliable
- 22 service and not just geared towards reducing costs no

- 1 matter what the consequences, I would say yes.
- 2 Q Okay. If the particular metric was shown
- 3 to help attract and retain motivated and qualified
- 4 employees, but no other direct customer benefit was
- 5 shown, what is your understanding about whether those
- 6 costs are recoverable?
- 7 A That's getting a little hazier now. I
- 8 guess that would depend in part on what the motivated
- 9 employees were being motivated to do.
- 10 Q What is the -- and if there is different
- definitions in different contexts, I'm not trying to
- 12 be unfair about this, but in general what is the
- definition of "net income"?
- 14 A The revenues less expenses.
- Okay. Can utilities experiencing increase
- 16 net income benefit customers?
- 17 A If it's achieved through the reduction of
- 18 expenses consistent with safe reliable service, I
- 19 would say yes.
- 20 Q What is your understanding of the
- 21 recoverability of costs associated with net income
- 22 metrics in Illinois?

- 1 A As a general rule, if it's stated just as
- 2 net income, earnings per share or return on equity,
- 3 then it would not be recoverable.
- 4 Q Okay. You mentioned two other things, I
- 5 think earnings per share and return of equity. I was
- 6 just asking about net income for now.
- 7 A Again, if it were net income, then it's my
- 8 understanding in Illinois, it would generally not be
- 9 recoverable.
- 11 historical experience of a particular utility was
- 12 that the employees, when there was a net income
- 13 metric, responded by reducing or controlling costs,
- 14 but they didn't do anything to increase revenues.
- If that was the evidence of, in fact,
- 16 how they responded to the metric, would that change
- 17 your view on whether the associated costs were
- 18 recoverable?
- 19 A It's hard to respond to that without seeing
- 20 what the actual evidence was that that's what
- 21 transpired. It might.
- 22 Q If the incentive compensation

- 1 plan -- hypothetical the incentive compensation has
- 2 net income, which I believe you said has a revenue
- 3 side and an expense side. Is that the term you used?
- 4 A That income would typically be defined as
- 5 revenues less expenses.
- 6 Q Okay. So suppose the utility decided to
- 7 break that into two different metrics, one was for
- 8 increased revenues and one was for decreased expenses
- 9 if they broke net income into two pieces like that,
- 10 would the costs associated with the expense part of
- 11 it be recoverable?
- 12 A Yes, I believe in general.
- 13 As I said before, the reductions of
- 14 costs consistent with the provision of safe reliable
- 15 service would be recoverable.
- 16 Q This is a similar question, but now I'm
- 17 switching to a return on equity, which I think you
- 18 referred to.
- 19 Can utilities experiencing an
- 20 increased return on equity benefit customers?
- 21 A Well, I think the primary beneficiaries of
- that would be the investor, the shareholders.

- I suppose there could be a way where
- 2 it could indirectly be beneficial to investors;
- 3 again, depending on what the reason was for the
- 4 increase in return on equity.
- 5 Q Okay. I think just now you said
- 6 "investors" when you meant "customers"?
- 7 A I meant "customers," yeah, it could be
- 8 beneficial to customers; again, depending on what the
- 9 reason was for the increase on the return on equity.
- 10 Q Do you have copies of your Data Request
- 11 Responses?
- 12 A I do not.
- MS. LUSSON: Which one?
- 14 MR. RATNASWAMY: 3.09.
- 15 THE WITNESS: Yes, I have them now.
- 16 BY MR. RATNASWAMY:
- 17 Q Have you had a chance to review the
- 18 response to the Utilities' Data Request GCI 3.09?
- 19 A Yes, I have.
- 20 Q Is it correct that you were asked: Is it
- 21 your testimony that no matter how it is achieved, the
- 22 utility is experiencing an increased return on equity

- 1 never benefits customers?
- 2 A That's the question, yes.
- 3 Q There is a response there, would you read
- 4 the response please.
- 5 A Sure. It's pretty much what I just said in
- 6 response to your prior questions.
- 7 The answer is:
- 8 "No, for example, if an increased
- 9 return on equity is achieved by reducing
- 10 expenses without compromising service
- 11 quality, such reductions can benefit
- 12 customers if the expense reductions
- 13 are ultimately reflected in rates."
- 14 Q And you still agree with that answer today?
- 15 A Yes.
- 16 Q Okay. With respect to the Executive
- 17 Incentive Compensation Plan in particular, is it
- 18 correct that you seek to disallow all of the costs
- 19 associated with the earnings per share metric?
- 20 A Yes.
- 21 Q How does an earnings per share metric
- differ from a net income metric, if it does?

- 1 A It would be similar.
- The earnings per share in its simplest
- 3 form would be equal to the net income divided by the
- 4 shares outstanding.
- 5 Q So do you agree that all else being equal
- 6 if a utility reduces its costs of service that that
- 7 increases its earnings per share?
- 8 A If everything else is held absolutely
- 9 constant and the expenses are reduced, the earnings
- 10 per share would go up.
- 11 Q Okay. Can a utility's experiencing
- increased earnings per share benefit customers then?
- 13 A Again, my answer is the same as it was to
- 14 the question about the net income.
- If it's related solely to reductions
- 16 or in expenses and those expenses are reflected in
- 17 the rates paid by customers, then in those particular
- 18 circumstances arguably the increase in earnings per
- 19 share -- because of what caused the increase in
- 20 earnings per share could benefit customers.
- 21 Q With regard to those criteria that you
- 22 believe the associated costs should be disallowed, if

- 1 sort of THE trigger for payout on criteria was set so
- 2 low that it was just essentially guaranteed, it would
- 3 be hit every year, there would never be any question
- 4 about it, would that change your view whether the
- 5 costs were recoverable?
- 6 A Again, I think that would get back to what
- 7 I said earlier about what the whole purpose of the
- 8 incentive compensation was to begin with, so it's a
- 9 little difficult to respond to the hypothetical
- 10 because it would, in effect, render the whole
- 11 Incentive Compensation Program a nullity.
- So I guess it's possible it could
- 13 affect my recommendation.
- 14 O You may have difficulty with this one, too,
- 15 then, but let's see.
- 16 If the metric was something fanciful
- 17 even random, it have nothing to do with revenues or
- 18 expense; it has to do with something that happens 15
- 19 percent of the time, what would be your understanding
- 20 whether that would be recoverable in costs?
- 21 A I don't know. When you say "something that
- 22 happens 15 percent of the time, " I guess it would

- 1 depend on what that something was.
- 2 Q I understand this it fanciful, but suppose
- 3 for some reason say the head of HR was a fan of the
- 4 national legal, so if the National League wins the
- 5 All Star game, everybody gets \$10,000, and if the
- 6 American League wins the All Star game, they get
- 7 zero. What would be your understanding whether
- 8 that's recoverable?
- 9 A I can't imagine any circumstances where
- 10 something like that would be recoverable for the
- 11 ratepayers.
- 12 Q Okay.
- 13 A If it was the Red Sox winning, though, then
- 14 I may have to think a little bit more about it.
- 15 Q And different with the Yankees?
- 16 A No, then they should have to compensate
- 17 ratepayers for having such a contrary to public
- 18 policy program in place to begin with.
- 19 O It's nice when we can reach common ground.
- 20 I would like to switch to one of the
- 21 other topics now that you've discussed your
- testimony, which is the inclusion of the utility's

- 1 pension assets in rate base.
- 2 A Okay.
- 3 Q I have sort of a terminology question to
- 4 begin with. Sometimes I see people referring to them
- 5 as "pension assets," sometimes "retirement benefits
- 6 net, "sometimes "prepaid pension expense, are those
- 7 synonyms or would you make any distinction among
- 8 those terms?
- 9 A I think all those terms are pretty much the
- 10 same thing, the prepaid pension asset.
- 11 Q All right. Do you agree that by definition
- 12 customer's payments of their utility bills cannot be
- direct contributions to a utilities' pension trust?
- 14 A Yes.
- MR. RATNASWAMY: In that case, I have no
- 16 further questions. Thank you.
- 17 JUDGE HILLIARD: There no further cross of this
- 18 witness?
- MS. LUSSON: No.
- 20 JUDGE HILLIARD: Any redirect?

21

22

- 1 REDIRECT EXAMINATION
- 2 BY
- 3 MS. LUSSON:
- 4 Q Mr. Effron, what is the basis of your
- 5 Omnibus incentive compensation disallowance?
- 6 A That the goals associated with that program
- 7 were entirely directed toward shareholders.
- 8 Q And Mr. Ratnaswamy asked you a series of
- 9 questions related to hypotheticals dealing with
- 10 programs that would increase net income and also
- 11 increase earnings per share.
- 12 Did you see anything in your review of
- 13 the incentive compensation amounts that you
- 14 disallowed that increases in earnings per share or
- increases in the return on equity would necessarily
- 16 be passed on to ratepayers and reflected in rates?
- 17 A I don't recall having seen anything like
- 18 that.
- 19 MS. LUSSON: No further questions.
- 20 JUDGE HILLIARD: Recross?
- MR. RATNASWAMY: No, thank you.
- 22 JUDGE HILLIARD: Thank you, Mr. Effron.

- 1 (Witness excused.)
- 2 MR. FEELEY: At this time, Staff would call its
- 3 next witness Theresa Ebrey.
- 4 (Witness sworn.)
- 5 THERESA EBREY,
- 6 called as a witness herein, having been first duly
- 7 sworn, was examined and testified as follows:
- 8 DIRECT EXAMINATION
- 9 BY
- 10 MR. FEELEY:
- 11 Q Could you please state your name for the
- 12 record.
- 13 A Theresa Ebrey.
- 14 Q And by whom are you employed?
- 15 A I'm an accountant in the Accounting
- 16 Department of the Financial Analysis Division for the
- 17 Illinois Commerce Commission.
- 18 Q Ms. Ebrey, do you have in front of you
- 19 what's been marked for identification as ICC Staff
- 20 Exhibit 3.0, the corrected direct testimony of
- 21 Theresa Ebrey, 44 pages of narrative text, and
- 22 attached schedules 3.1N and P to 3.9N and P and

- 1 Attachments A, P, B, N, C, N and P, both public and
- 2 confidential. DN, DP, EN, EP, FN, FP and G and H?
- 3 A I believe Attachment C, we just attached
- 4 the public version. We did not attach the
- 5 confidential version.
- 6 Q Well, the confidential version would have
- 7 been filed on, I think, E-Docket?
- 8 A No, I didn't include the confidential
- 9 version.
- 10 Q So Attachment C is just N and P, public?
- 11 A That's correct.
- 12 JUDGE HILLIARD: What was the Exhibit Number
- 13 again?
- 14 MR. FEELEY: ICC Staff Exhibit 3.0 corrected.
- 15 That was filed on E-Docket on July 18th.
- 16 BY MR. FEELEY:
- 17 Q Was ICC 3.0 and all those attachments and
- schedules prepared by you under your direct,
- 19 supervision and control?
- 20 A Yes.
- 21 Q Do you have any additions, deletions or
- 22 modifications to make to ICC Staff Exhibit 3.0, in

- 1 the attachments or schedules?
- 2 A No.
- 3 Q If I were to ask you today the same series
- 4 of questions set forth in that exhibit, would your
- 5 answers be the same?
- 6 A Yes.
- 7 Q Ms. Ebrey, do you have in front of you
- 8 what's been marked for identification as ICC Staff
- 9 Exhibit 12.0 corrected, the corrected rebuttal
- 10 testimony of Theresa Ebrey, consisting of 29 pages of
- 11 narrative text, Attachment AN, AP, BN, BP, CN, CP,
- DN, DP, EN, EP and Schedules 12.1N and P to 12.9 N
- 13 and P?
- 14 A Yes.
- Q Was ICC Staff Exhibit 12.0 corrected and
- 16 all those schedules prepared by you or under your
- 17 direct supervision and control?
- 18 A Yes.
- 20 modifications to make to ICC Staff Exhibit 12.0
- 21 corrected or on the attached schedules?
- 22 A Yes, I do.

- 1 Q Could you please explain what that is?
- 2 A It came to my attention last Friday
- 3 afternoon that Staff Witness Sackett's adjustment
- 4 regarding solicitation services had changed from
- 5 Staff direct testimony to Staff rebuttal testimony.
- In the direct testimony, Mr. Sackett
- 7 proposed an adjustment to increase solicitation
- 8 revenues; however, in Mr. Sackett's rebuttal
- 9 testimony, the adjustment was changed to be a
- 10 decrease to expenses.
- I did not reflect that change from an
- 12 revenue increase adjustment to an expense decrease
- 13 adjustment in my rebuttal testimony on Pages 23 and
- 14 24 or in the Schedules 12.6N and 12.6P.
- 15 It's my understanding that the
- 16 adjustment will be correctly presented as an expensed
- 17 decrease in Staff revenue requirement that will be
- 18 filed with Staff's initial brief.
- 19 O Ms. Ebrey, do you intend for Staff Exhibit
- 20 12.0 corrected with attachments and attached
- 21 schedules and the correction you just noted to be
- 22 your sworn testimony in this proceeding?

- 1 A Yes.
- 2 MR. FEELEY: Your Honor, I note 12.0 corrected
- 3 and the attachments to those schedules were filed on
- 4 E-Docket on August 22nd.
- 5 JUDGE HILLIARD: Are there other exhibits you
- 6 need to identify for this witness?
- 7 MR. FEELEY: No, Ms. Ebrey just had our direct
- 8 and rebuttal testimony. So Ms. Ebrey is available
- 9 for cross-examination. And I move to admit -- do you
- 10 want me to go over the particular list?
- JUDGE HILLIARD: How about 3.0 corrected with
- 12 attachments and 12.0 corrected with attachments and
- 13 schedules. Does that cover it?
- 14 MR. FEELEY: And schedules.
- 15 JUDGE HILLIARD: 3.0 corrected with attachments
- 16 and schedules and 12.0 corrected with attachments and
- 17 schedules will be admitted in the record.
- 18 (Whereupon, Staff Exhibit Nos.
- 19 3.0 and 12.0 were admitted into
- 20 evidence.)
- 21 MR. FEELEY: So Ms. Ebrey is available for
- 22 cross-examination.

- 1 JUDGE HILLIARD: Okay.
- 2 CROSS EXAMINATION
- 3 BY
- 4 MR. EIDUKAS:
- 5 Q Good morning, Ms. Ebrey. I'm one of the
- 6 attorneys representing North Shore Gas and Peoples
- 7 Gas Light and Coke Company.
- 8 I just have some questions for you on
- 9 the incentive compensation expense adjustments that
- 10 you have proposed.
- 11 Is it correct in your direct testimony
- 12 and rebuttal testimonies you proposed to adjust or
- 13 disallow certain incentive compensation costs from
- the utility's proposed revenue requirements?
- 15 A Yes.
- 16 Q Ms. Ebrey, do you consider yourself an
- 17 expert on the management of human resources?
- 18 A No.
- 19 Q Have you ever worked in a Human Resources
- 20 Department?
- 21 A No.
- 22 Or ever held a position where you were

- 1 responsible for designing compensation structures
- 2 that would attract and retain qualified employees?
- 3 A In a former position I had, I was involved
- 4 in development of employee wages, yes.
- 5 Q Was that at the Illinois Commerce
- 6 Commission?
- 7 A No.
- 8 Q Is it correct that your testimony on this
- 9 issue of incentive compensation expenses offers no
- 10 opinion as to whether the approach of the utilities
- 11 to their total and incentive compensation practices
- 12 in running their businesses are prudent from a
- 13 business perspective?
- 14 A No.
- 15 Q Ms. Ebrey, is there any section in the
- 16 Illinois Public Utilities Act that restricts the
- 17 recovery of incentive compensation costs?
- 18 A I don't believe incentive compensation are
- 19 specifically identified in the Public Utilities Act.
- 20 Q Would it be correct to state that your
- 21 proposed adjustments to the incentive compensation
- 22 costs are based on your understanding of the

- 1 standards that the Illinois Commerce Commission has
- 2 established for the recovery of such costs?
- 3 A My adjustments are based on prior
- 4 Commission orders. I don't know that I would
- 5 characterize that as standards established, but past
- 6 practice of the Commission and what they have
- 7 approved for recovery.
- 8 Q Is there any other basis upon which you're
- 9 making those adjustments other than the Commission's
- 10 past practices?
- 11 A No.
- 12 Q So, Ms. Ebrey, you may have heard the
- 13 testimony of the prior witness, and Mr. Ratnaswamy
- 14 had run through a few hypotheticals to explore
- incentive compensation practices with Mr. Effron.
- So it may be a little bit of déjà vu,
- 17 so I would like to explore your opinions on those
- 18 hypotheticals.
- 19 You may have heard them, but I will
- 20 set out the assumptions again to make sure we are
- 21 talking about the same thing.
- So the hypothetical to start with is

- 1 based on three assumptions: The first is to assume
- 2 there is a large gas utility that hires five
- 3 operation department employees, and each of their
- 4 salaries is \$50,000 per year; now, assume that that
- 5 salary is consistent with the relevant labor market
- 6 for individuals with similar qualifications; and then
- 7 third, assume that those employees are each doing
- 8 something that is useful and needful work to help the
- 9 utilities serve its customers, whether it's repairing
- 10 leaks or something along those lines, but assume it's
- 11 needful and useful for the utility to serve its
- 12 customers.
- 13 So based on that set of facts in the
- 14 hypothetical that we established so far, is there any
- 15 fact which suggests to you that if a utility were to
- 16 file a rate case that some costs or some portion of
- 17 those base salaries would be disallowed, should be
- 18 disallowed?
- 19 A Not based on the assumptions that you gave,
- 20 no.
- 21 Q Okay. So now I would like to change again,
- that first assumption about there being a base salary

- of \$50,000 per year, so let's change that assumption
- 2 to a factual situation where instead of paying
- 3 \$50,000 per year in base salary, the Company utility
- 4 pays the employees \$45,000 per year in base salary
- 5 and then has an Incentive Compensation Program
- 6 whereby its expected that each of those employees
- 7 would earn an incentive compensation payout of on
- 8 average \$5,000 per year.
- 9 So based on that change of assumptions
- 10 and the other two assumptions remaining the same, do
- 11 you have an opinion on whether or not under that
- 12 compensation structure, would there be any basis to
- 13 propose a disallowance?
- 14 A That would depend on what the Incentive
- 15 Compensation Program metrics were, what the basis for
- 16 the incentive payment would be.
- 17 Q And when you talk about that basis, just to
- 18 make sure we are talking about the same thing, would
- 19 be the term "metric," do you understand that?
- 20 A Yes.
- 21 Q If the metric that was to determine the
- 22 payout of that \$5,000 was based on customer

- 1 satisfaction, in your opinion would there be a basis
- 2 to propose a disallowance?
- 3 A Are you also assuming that the target of
- 4 that metric is met?
- 5 Q Yes.
- 6 A Okay. If the target that is set forth in
- 7 the plan would be met and it was a customer
- 8 satisfaction metric, no, I wouldn't probably
- 9 recommend disallowance of that.
- 10 Q What if that metric was to measure a
- 11 reliability of service and the metric was met and
- resulted in a payout of \$5,000, under those set of
- 13 facts, would you propose a -- do you believe you
- 14 would propose a disallowance?
- 15 A No.
- 16 O Same set of facts other than the metric
- 17 that's being measured is customer safety, under those
- 18 set of circumstances, would you propose a
- 19 disallowance?
- 20 A Customer safety?
- 21 Q Yes.
- 22 A No.

- 1 Q And what if it changed to worker safety?
- 2 A No.
- 3 Q Now, what if the metric that was being
- 4 measured and met by the employees was a metric that
- 5 measured reductions in operating expenses?
- 6 A I'm sorry. I was distracted.
- 7 What was that?
- 8 Q What if we changed the metric that was
- 9 being measured and met by the employees, if that
- 10 metric measured reductions in operating expenses,
- 11 would you propose a disallowance on that basis?
- 12 A I think that would depend on what was meant
- 13 by a reduction in operating expenses.
- 14 O Okay. If there was a target level of
- expenses set, for operating expenses and the
- 16 employees performed at a level that where operating
- 17 expenses -- whereby operating expenses were lower
- 18 than that target, would that satisfy your criteria
- 19 for reducing expenses?
- 20 A If it was where expenses were reduced for
- 21 one year actual expenses to another year actual
- 22 expenses and that reduction was reflected in revenue

- 1 requirements that base rates were set from, then I
- 2 would probably not disallow that.
- 3 Q Okay. Now, instead change the assumption
- 4 to instead of a reduction in expenses, what if the
- 5 metric was measuring a controlling of expenses
- 6 whereby there is an incentive compensation payout if
- 7 employees perform so that expenses did not increase,
- 8 would that, in your opinion, be a suitable metric to
- 9 allow recovery of incentive compensation costs?
- 10 A I think that would depend on the
- 11 circumstances.
- 12 Why did the expenses not increase?
- 13 Were they already too high to start with? I don't
- 14 know that I could say that I would not recommend
- 15 reductions in the incentive compensation just based
- on the information that you've provided.
- 17 Q Okay. What if I added the fact that the
- 18 level of expenses that's the target for the metric is
- 19 in line with the utility's past experiences, such as
- 20 the last time they were in for a rate case, would
- 21 that situation, if there was no significant change
- 22 that was not explained by inflation or normal cost

- 1 increases in the economy, if that was the situation
- 2 whereby the level -- there was the level being set to
- 3 meet with the metric, and the metric was to measure
- 4 not exceeding or trying to control costs within that
- 5 level, in that set of circumstances, do you believe
- 6 that the metric provides -- presents a situation
- 7 where incentive compensation costs should be
- 8 recoverable?
- 9 A In that situation, I'm not sure why Company
- 10 would come in for a rate increase. Their costs are
- 11 not increasing, so I'm not sure why they would be
- 12 requesting a rate increase.
- 13 Q Well, could there be other situations where
- 14 revenues decreased -- but the assumption is they
- 15 needed a rate increase or that the expenses may be
- 16 increased due to inflation but are in line with
- 17 previous expenses in previous rate cases and this is
- 18 to control your concern that the level set is not
- 19 artificially inflated, under those circumstances,
- 20 would that address your concern, and in your opinion,
- 21 make those incentive compensation payouts
- 22 recoverable?

- 1 A Not necessarily. I think the utility
- 2 should keep costs controlled as part of their
- 3 obligation to their customers, to control the costs.
- 4 Q So if that obligation to customers was met,
- 5 wouldn't that be a benefit to the customers?
- 6 A Not necessarily, that's what they should be
- 7 receiving from their utility without an incentive
- 8 payment to the employees.
- 9 Q So then what if the target level is met
- 10 that is below what you're saying Company's employees
- 11 should be producing for the customers, if there is a
- 12 target level that's below that same cost threshold,
- 13 would those costs be recoverable with a metric like
- 14 that?
- 15 A So you're going back to the assumption that
- 16 they're discussing costs from what they had
- 17 previously been, correct?
- 18 Q Yes.
- 19 A I'm sorry?
- 20 Q I will withdraw the question.
- So it's your opinion that incentive
- 22 compensation metric that incentivizes employees to

- 1 control costs at the level that a utility is
- 2 currently performing is not a proper metric for
- 3 employee incentive compensation?
- 4 A Based on past Commission orders, there
- 5 needs to be shown ratepayer benefit, and I don't know
- 6 that just controlling costs in itself results in a
- 7 ratepayer benefit.
- 9 being equal their operating expenses were to
- increase; in such a situation, isn't it more likely
- 11 that that will utility will have to come in and seek
- 12 a rate increase?
- 13 A That would be a decision that the utility
- 14 would make.
- 15 Q And in such a situation -- well, the
- 16 question was: Is it your opinion whether or not a
- 17 utility in that situation would be more likely to
- 18 come in for a rate increase?
- 19 Are you stating that you do not have
- 20 an opinion on the likelihood increasing under such
- 21 circumstances?
- 22 MR. FEELEY: Objection; I think it's calling

- 1 for this witness to speculate on what a utility would
- 2 or wouldn't do.
- 3 JUDGE HILLIARD: Speculate about what?
- 4 MR. FEELEY: It's calling on this witness to
- 5 speculate on what a utility would or wouldn't do.
- 6 JUDGE HILLIARD: You can answer the question,
- 7 if you understand it.
- 8 THE WITNESS: I really don't know what the
- 9 utility would do. There is any number of reasons
- 10 they would come in for a rate case, and I don't want
- 11 to speculate on what that decision might be based on.
- 12 BY MR. EIDUKAS.
- 13 Q If a utility's operating costs stay the
- 14 same and don't increase over time, isn't it true that
- 15 it's less likely -- in your opinion, is it less
- 16 likely that the utility will come in for a rate
- 17 increase?
- 18 A Once again, there is a number of reasons
- 19 why they would come in. Just because the expenses
- 20 don't increase doesn't necessarily mean they won't
- 21 come in.
- 22 Q And that's your opinion even if everything

- 1 else is being kept equal, there is no other change
- 2 other than changes in operating expenses -- strike
- 3 that.
- 4 I'll ask the question another way.
- 5 So is it your opinion, Ms. Ebrey, that
- 6 changes in operating costs do not influence a
- 7 utility's decision to seek rate increases?
- 8 A No, I think changes in operating costs
- 9 would have some influence. If that would result in
- 10 the filing of a rate case or not, I don't know.
- 11 Q Turning specifically to the utility's
- 12 executive -- strike that.
- 13 I want to clarify one thing that was
- 14 brought to my attention when I was asking you about
- 15 whether or not you had an opinion -- or IS that your
- 16 testimony whether or not you were offering any
- 17 opinion on whether or not the utility's compensation
- 18 practices were prudent. It was brought to my
- 19 attention there may have been perhaps a
- 20 double-negative, so I want to clarify that.
- 21 Am I correct that your testimony
- 22 offers no opinion on the prudence of the utility's

- 1 compensation practices from a business perspective?
- 2 A That's correct, I don't discuss the
- 3 prudence of their salaries and wages.
- 4 Q Thank you. Now I want to the turn
- 5 specifically to the utility's Executive Compensation
- 6 Plan and the costs that you propose to adjust or
- 7 disallow.
- 8 One metric upon which you in your
- 9 testimony propose an adjustment is the earnings per
- 10 share metric, correct?
- 11 A Could you point to my testimony that you're
- 12 referring to.
- 13 Q In your direct testimony, it would be
- 14 summarized on Page 9, Lines 172 through 174.
- 15 A Okay.
- 16 Q And further on Lines 186 through 191. So
- 17 looking at that testimony, is it correct you're
- 18 proposing a disallowance of costs relating to the
- 19 earnings per share metric of the utility's Executive
- 20 Incentive Compensation Plan?
- 21 A Yes.
- 22 Q Is it your understanding that earnings per

- 1 share generally is based on, to a large degree, on
- 2 net income?
- 3 A Yes, generally, I would agree with that.
- 4 Q And do you have a general definition in
- 5 mind as to what "net income" is?
- 6 A Generally, it's revenues less expenses.
- 7 Q So, Ms. Ebrey, all else being equal, if a
- 8 utility reduces its operating costs or expenses,
- 9 wouldn't its earnings per share increase?
- 10 A Yes.
- 11 Q If the metrics for Incentive Compensation
- 12 Program benefit shareholders, does that in and of
- 13 itself necessarily mean that that metric could not
- 14 also benefit customers?
- 15 A No.
- 16 O So a metric lead to both benefit to
- 17 shareholders and customers, correct?
- 18 A It could.
- 19 O In such a situation, if there was a metric
- 20 that led to benefits to both shareholders and
- 21 customers, would you agree that the utility should
- 22 not have to bear 100 percent of the cost for such a

- 1 program?
- 2 A I would agree with that.
- 3 Q So turning to, if there was a metric that
- 4 measured net income -- and this is along the lines of
- 5 the questions that were asked of Mr. Effron -- if a
- 6 program, incentive program was based on a metric and
- 7 there was facts that showed the program
- 8 incentivized employees such that in response to that
- 9 metric they reduced costs, and that is what led to
- 10 the net income increasing, in such a situation, do
- 11 you have an opinion on whether or not the costs of
- 12 such a program might be recoverable?
- 13 A I think that question just asks the
- 14 previous questions a different way when we were
- discussing decreasing costs and if they were
- 16 recoverable or not, so.
- 17 Q So I know we had some problems in defining
- 18 what a reduction in costs was.
- 19 Assume that to your understanding, you
- 20 were satisfied that the metric led to a reduction in
- 21 costs. If that were the case, even though the metric
- 22 measured net income, if the measurement of net

- 1 income -- the increase in the income that met that
- 2 level of the metric was caused by solely a decrease
- 3 in costs, would that, in your mind, with a metric
- 4 suitable for recovery?
- 5 A Not necessarily.
- 6 Q On what basis would such costs not be
- 7 recoverable?
- 8 A It depends on what the reduction in costs
- 9 was measured from and if that would result in lower
- 10 rates.
- 11 Q Any other reasons?
- 12 A I'm just getting this question confused
- 13 with the questions that we just went through. I'm
- 14 trying to get in my mind straight how this is
- 15 different than what we already discussed.
- 16 Q Let me ask then, would it be fair to say
- 17 that whether or not the metric was based off of net
- income or earnings per share or operating costs, is
- 19 it your opinion -- as I understand your position on
- 20 that, the determination of whether or not costs is
- 21 recoverable doesn't matter what the metric is named,
- 22 rather whether or not it can be shown that there was

- 1 an actual reduction in costs from a set level that
- 2 was agreed upon as being valid whereby there was a
- 3 benefit to customers because of that reduction in
- 4 costs?
- 5 A What you said last was the main focus,
- 6 there needs to be a showing that there was a benefit
- 7 to the ratepayers.
- 8 Q In the general, is a reduction in rates a
- 9 benefit to ratepayers?
- 10 A A reduction in rates?
- 11 Q Yes.
- 12 A I would say so, yes.
- Q What about if rates are kept stable, could
- 14 that be a benefit to customers?
- 15 A It depends on all the circumstances behind
- 16 the rates remaining stable.
- 17 Q So are you saying it is possible that rates
- 18 remain stable could provide a benefit to ratepayers?
- 19 A That is possible.
- 20 Q And with respect to one of your adjustments
- 21 proposed in the executive incentive compensation
- 22 isn't it true that there is -- one of your

- 1 adjustments is to disallow a portion of those
- 2 expenses based on the fact that there are performance
- 3 metrics that are based on the combined performances
- 4 of all the Integrys affiliates?
- 5 A Yes.
- 6 Q Some of which are not in Illinois?
- 7 A That's correct.
- 8 Q And for those metrics, you don't propose a
- 9 complete disallowance, correct?
- I will withdraw that.
- 11 With respect to those costs, you're
- 12 not proposing that they all be disallowed, but rather
- 13 the portion you determine to be allocated to the non-
- 14 Illinois affiliates should be disallowed, correct?
- 15 A Correct.
- 16 Q And you base the calculation of that
- 17 disallowance on a ratio for Integrys business
- 18 services incentive compensation expenses to the total
- 19 compensation expenses; is that correct?
- 20 A I believe that's correct.
- 21 O Turning to the non-executive incentive
- 22 compensation plan and your proposed adjustments for

- 1 the cost of that plan, and looking at your direct
- 2 testimony, that starts on Page 11 at Line 217, and in
- 3 your rebuttal testimony, you change your position a
- 4 little bit on one of the disallowances, which start
- on Page 8 of your rebuttal testimony, as well.
- 6 (Change of reporter.)
- 7 So with that in mind, as to the
- 8 sections you're testifying talking about, am I
- 9 correct in summarizing your adjustments to the
- 10 nonexecutive incentive compensation plan to a
- 11 proposed disallowance for expenses relating to that
- 12 plan's operating and maintenance expense metric.
- 13 A That's correct.
- 14 Q And that equals 50 percent of the expenses
- 15 related to the nonexecutive incentive compensation
- 16 plan?
- 17 A Yes.
- 18 Q Okay. And am I correct to summarize that
- 19 in your direct and rebuttal testimonies, you've
- 20 proposed that adjustment for three reasons?
- 21 And I can list them out and then you
- 22 can tell me if I'm incorrect or if I've missed

- 1 anything.
- 2 The first basis you propose a
- 3 disallowance is because you believe -- your opinion
- 4 that the O and M expense metric is an improper
- 5 financial goal. The second -- or -- is that correct,
- 6 that's one of your bases?
- 7 A I don't know if improper is the way I
- 8 described that. Historically financial goals are not
- 9 allowable for recovery based on prior Commission
- 10 orders. So I don't know that I would call it
- improper, just nonrecoverable maybe.
- 12 Q And the second reason would be that the
- 13 target -- the threshold target levels that the
- 14 operation and maintenance expense -- expenses needed
- 15 to be met were based on a budget forecast?
- 16 A That's correct.
- 17 Q And then the third reason was that that
- 18 operations and maintenance expense metric is based on
- 19 combined performance of Integrys affiliates,
- 20 including non-Illinois affiliates?
- 21 A I believe that was my position in direct
- 22 and that's what I changed in rebuttal.

- 1 O I believe there were -- in your direct
- 2 there were two portions of the nonexecutive plan upon
- 3 which you were -- you're basing a disallowance in
- 4 part at least on a -- non-Illinois affiliates being
- 5 included.
- 6 One of which was the operations of
- 7 maintenance expense metric, which --
- 8 MR. FEELEY: Can you provide some references?
- 9 MR. EIDUKAS: I'm about to. I will refer to
- 10 Lines 223 through 227.
- 11 Sorry. Strike that.
- 12 BY MR. EIDUKAS:
- 13 Q In your direct testimony, please -- I'm
- 14 referring to Lines 259 through 265 on Page 13 of your
- 15 corrected direct testimony. And then in your
- 16 rebuttal testimony as well, I understand there -- you
- 17 to be suggesting that a reason for disallowing the
- 18 expenses related to the O and M metric to -- as well
- 19 as the other two reasons to be found on Page 10,
- 20 Lines 172 through 180?
- 21 A I see that now, yes.
- 22 Q Okay. So then am I correct that a third

- 1 reason you propose to disallow the costs related to
- 2 the O and M -- the operations and maintenance expense
- 3 metric to be that it's based on the combined
- 4 performance of Integrys affiliates?
- 5 A Yes.
- 6 Q Now, Ms. Ebrey, if the Commission were to
- 7 disagree with your position on the first two
- 8 reasons -- in other words, they disagree that the
- 9 operations and maintenance expense metric was a
- 10 financial goal that was nonrecoverable and, two, they
- 11 disagreed with your position that those costs should
- 12 not be recoverable because the metric is based on a
- 13 budget forecast, but they did agree with you that
- 14 some adjustment was required due to the fact that the
- 15 metric was based on the combined performance of the
- 16 Integrys affiliates, including non-Illinois
- 17 affiliates -- under that set of circumstances, would
- 18 it be your opinion that that disallowance should be
- 19 based on the portion of those costs allocated to the
- 20 non-Illinois affiliates similar to what you did for
- 21 the metrics in the executive compensation plan --
- 22 incentive compensation plan?

- 1 A Yes, under that scenario, that would be
- 2 my -- my recommendation for the adjustment.
- 3 Q And would that be -- would it be your
- 4 opinion that that adjustment should be paid on the
- 5 same basis as was -- as you did for the executive
- 6 incentive compensation plan?
- 7 A Yes.
- 8 Q Turning to the operations of maintenance
- 9 and expense metric being a financial goal, isn't it
- 10 true that the operations and maintenance expense
- 11 metric is not at all based on revenues?
- 12 A That's correct.
- 13 Q So it's purely a cost item?
- 14 A Correct.
- 15 Q And isn't it true that there will be
- 16 payouts of incentive compensation under that metric
- 17 only if those levels of such costs were kept at or
- 18 below a certain level?
- 19 A Yes.
- 20 Q Isn't it true that in prior cases, the
- 21 Illinois Commerce Commission has approved recovery of
- 22 costs for utility incentive compensation plans that

- 1 were based on reducing or controlling operation and
- 2 maintenance expense costs?
- 3 A I believe in some cases the Commission has
- 4 determined that there was some -- there was rate
- 5 payer benefit from the specific metrics in those
- 6 cases.
- 7 Q And that those metrics were -- just to be
- 8 clear that those metrics we're referring to were
- 9 relat- -- were based on operations and maintenance
- 10 expenses?
- 11 A I believe so.
- 12 Q Okay. Turning to your budget forecast
- 13 basis for proposing a disallowance, are you aware of
- 14 any rate case proceedings brought by a utility under
- 15 Section 9, dash, 201 of the Public Utilities Act in
- 16 which the Illinois Commerce Commission expressly
- 17 denied recovery of incentive compensation expenses
- 18 because the metric was based on performance against a
- 19 budget?
- 20 A As I sit here right now, no.
- 21 Q And the operations maintenance expense
- 22 budget at issue in this case with which you take

- 1 issue, isn't it true that that budget forecast is the
- 2 forecasted level of operations and maintenance
- 3 expenses that was part of the 2012 future test year
- 4 submitted in this case?
- 5 A The dollar amounts are based on the budget
- for the test year 2012 in this case; but my concern
- 7 is not just limited to the test year in this case, my
- 8 concern is the incentive plan going forward, that
- 9 the -- the budgeted numbers may be overestimated in
- 10 order that that metric could be met.
- 11 The Commission has had concern with
- 12 that in the past. And in my direct testimony on
- 13 Pages 13 and 14, I discussed that concern with using
- 14 a budget as a target in the -- ComEd Docket 10-0527.
- Q And, Ms. Ebrey, is there any facts in this
- 16 case of which you're aware that indicates the
- 17 operations and maintenance expense level forecasted
- 18 for the 2012 future test year was inflated?
- 19 A I think there's a number of adjustments
- that were proposed for O and M expense in this case.
- 21 Q If the budget -- if the level set -- if
- 22 those were adjusted -- well, strike that.

- 1 If those proposed adjustments were not
- 2 accepted by the Commission such that the budget
- 3 proposed in for the future test year was accepted and
- 4 rates were based on that going forward, would in your
- 5 mind that be a sufficient basis upon which that level
- of expense to be a target for incentive compensation
- 7 metric?
- 8 A If that was the Commission's decision --
- 9 you know, all I'm doing is making a recommendation to
- 10 the Commission. And if that's what their decision
- is, that's what rates would be set based on.
- 12 Q And when you say, Proposed adjustments to
- 13 the forecasted level of operation and maintenance
- 14 expenses, that indicates -- is it true then that that
- 15 budget level was open to scrutiny by all parties in
- 16 this case as part of the rate case proceeding?
- 17 A Yes.
- 18 O Isn't it true that the Commerce
- 19 Commission -- Illinois Commerce Commission has
- 20 granted recovery of incentive compensation expenses
- 21 related to a metric that measured performance of
- 22 operation and maintenance expenses against a

- 1 utility's budget?
- 2 A I don't know.
- 3 Q If there were such decisions by the
- 4 Commerce -- Illinois Commerce Commission, would that
- 5 change your opinion on whether or not such costs
- 6 should be recoverable?
- 7 A Not necessarily without knowing what
- 8 evidence was presented in those specific cases that
- 9 made a showing of rate payer benefit.
- 10 Q But you're not aware, as you sit here
- 11 today, that -- of any Illinois Commerce Commission
- order in which the utility's incentive compensation
- 13 costs were denied because a metric measured
- 14 performance against a budget, correct?
- 15 A As I sit here today, no.
- 16 MR. EIDUKAS: I think I have no further
- 17 questions.
- 18 CROSS-EXAMINATION
- 19 BY
- MS. LUSSON:
- Q Good morning, Ms. Ebrey. My name's Karen
- 22 Lusson. I'm from the Attorney General's Office.

- I want to have you, if you would, turn
- 2 your attention to your Exhibit 12.0, your rebuttal
- 3 testimony, Page 28. There you address the AG/CUB
- 4 adjustment to the employee compliment around Line 510
- 5 there.
- 6 A Yes.
- 7 Q Now, there you take issue with the proposed
- 8 head count adjustment prepared by Mr. Efron because
- 9 based on the actual head count for the first six
- 10 months of 2010, the test year head count does not
- 11 reflect any increases.
- Is that your testimony?
- 13 A Yes.
- 14 O If I could, I'd like to have the individual
- down in Springfield show you what will be marked as
- 16 AG Cross Exhibit 10, and that is the response to Data
- 17 Request -- Staff Data Request TEE 2.08 and
- 18 attachment.
- 19 (Whereupon, AG Cross Exhibit
- No. 10 was marked for
- identification, as of this
- 22 date.)

- 1 THE WITNESS: Okay. There's one page of the
- 2 attachment here, it's Page 15.
- 3 BY MS. LUSSON:
- 4 O That's correct.
- Now, looking -- first off, do you
- 6 recognize this as the Company's response to your Data
- 7 Request TEE 2.08 with Page -- the attachment
- 8 identified as Page 15 of 24?
- 9 A Yes.
- 10 Q Now, if I could call your attention to
- 11 Row 34 -- Row 34 of the -- of that attachment where
- 12 it lists the actual versus authorized number of
- 13 employees for Peoples Gas for the first six months of
- 14 2010.
- Do you see that there?
- 16 A Yes.
- 17 Q Now, would you agree that that -- those
- 18 figures show the actual head count for the first six
- months varying between 1,076 on the low end and
- 20 1,097 on the high end?
- 21 A Yes.
- 22 Q And would you agree that the Company's

- 1 forecasted head count for the 2012 test year is
- 2 1,120?
- 3 A Yes, it does go to 1,122 in the -- on the
- 4 attachment.
- 5 Q Now, you indicate that based on the actual
- 6 head count for the first six months of 2010, the test
- 7 year does not reflect any increases.
- 8 Why is that your position?
- 9 Maybe -- perhaps, I should say, would
- 10 you agree that, in fact, the forecasted amounts do
- 11 exceed the actuals listed there in this attachment?
- 12 A Yes, I agree, the forecasted amounts are
- more than the actuals.
- MS. LUSSON: Thank you, Ms. Ebrey.
- I have no further questions and would
- 16 move for the admission of AG Cross Exhibit 10.
- 17 JUDGE HILLIARD: Objections?
- 18 (No response.)
- 19 Hearing no objection, AG Cross
- 20 Exhibit 10 will be admitted into the record.

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22

- 1 (Whereupon, AG Cross Exhibit
- No. 10 was admitted into
- 3 evidence.)
- 4 JUDGE HILLIARD: Is there any redirect of the
- 5 witness?
- 6 MR. FEELEY: Could we take a short break?
- 7 JUDGE HILLIARD: Sure.
- 8 (Whereupon, a recess was taken.)
- 9 JUDGE HILLIARD: So do you have redirect?
- 10 MR. FEELEY: Yeah, we have brief redirect.
- 11 JUDGE HILLIARD: Okay. Proceed.
- 12 REDIRECT EXAMINATION
- 13 BY
- 14 MR. FEELEY:
- 15 Q Ms. Ebrey, do you recall when Ms. Lusson
- 16 asked you about -- I think it was Page 28 of your
- 17 corrected rebuttal testimony regarding a head count
- 18 adjustment proposed by Mr. Efron?
- 19 A Yes.
- 20 Q Okay. Is -- does Mr. Efron's head count
- 21 adjustment relate to any adjustment that you proposed
- in your testimony?

- 1 A Yes. My adjustment to nonunion wages on
- 2 Schedules 12.3N and 12.3P, the starting point -- the
- 3 basis for my adjustment was actual 2010 wage and
- 4 salary dollars. So to some extent, I've already
- 5 reflected that head count decrease. My adjustment is
- 6 not based on the Company's projected head count, but
- 7 is based on actual 2010 payroll.
- 9 cross-examination by Mr. Eidukas regarding incentive
- 10 comp, he asked you if prior Commission orders were
- 11 somehow a basis for the adjustments that you propose
- in that area of incentive comp.
- 13 Do you recall those questions?
- 14 A Yes.
- 15 Q Is there anything else that you base your
- 16 adjustments on besides prior Commission orders?
- 17 A Yes. I also base my adjustment on my
- 18 experience in addressing the use of incentive
- 19 compensation in prior Commission rate cases and the
- 20 rate-making treatment that was applied to that issue.
- Q Okay. And do you know offhand how many
- rate cases you've testified on this issue before or

- just in the last -- in the last three or four years?
- 2 A I would say probably 10 or 12 in my time at
- 3 the Commission.
- 4 MR. FEELEY: All right. That's all I have.
- 5 JUDGE HILLIARD: Recross?
- 6 RECROSS-EXAMINATION
- 7 BY
- 8 MR. EIDUKAS:
- 9 Q Just one question, Ms. Ebrey, with respect
- 10 to that last line of questioning.
- 11 During the -- your time at the
- 12 Commission in testifying in rate cases, in proposing
- 13 adjustments or disallowances, sometimes the
- 14 Commission has agreed with your proposals, correct?
- 15 A That's correct.
- 16 Q And sometimes they disagree with those
- 17 proposals, correct?
- 18 A Yes.
- 19 MR. EIDUKAS: Thank you. No further questions.
- 20
- 21
- 22

- 1 RECROSS-EXAMINATION
- 2 BY
- 3 MS. LUSSON:
- 4 Q Ms. Ebrey, you reference your adjustment
- 5 on -- that is in your testimony related to
- 6 Mr. Efron's in Schedule 12.3; is that right?
- 7 A That's correct.
- 8 Q Now, I noticed that that adjustment is
- 9 related to nonunion wages; is that correct?
- 10 A That's correct.
- 11 Q So that would exclude all union -- any sort
- of adjustment to union employees; is that right?
- 13 A That's right.
- 14 Q And have you made any -- sitting here
- 15 today, do you know what percentage the nonunion
- 16 employee base comprises of the total employee base?
- 17 A No, I don't.
- 18 MS. LUSSON: Thank you, Ms. Ebrey.
- 19 JUDGE HILLIARD: Reredirect?
- 20 MR. FEELEY: We have no reredirect.
- JUDGE HILLIARD: Thank you, Ms. Ebrey. You're
- 22 excused.

- 1 It's about 5 to 12:00 on my watch. Do
- 2 you want to take a lunch break now?
- 3 MR. EIDUKAS: Your Honor, on the Attorney
- 4 General's cross exhibit for Ms. Ebrey --
- 5 JUDGE HILLIARD: Yes.
- 6 MR. EIDUKAS: -- we would -- before that's
- 7 submitted, we would just like an opportunity -- it's
- 8 one page of a 24-page document and we would just like
- 9 the opportunity to review to the entire document
- 10 before stipulating to its admission.
- JUDGE HILLIARD: We haven't done that already?
- We didn't do so already?
- Okay. That's fine. I don't remember.
- 14 JUDGE KIMBRELL: I thought we did.
- JUDGE HILLIARD: I thought we did put it in.
- 16 MR. EIDUKAS: I guess if we have, we could
- 17 always seek to --
- JUDGE HILLIARD: If you didn't, let me know,
- 19 otherwise we won't address it again.
- Okay. Why don't we reconvene at 1:00
- 21 o'clock then.

22

- 1 (Whereupon, a lunch recess was
- 2 taken.)
- 3 JUDGE HILLIARD: Could both of you raise your
- 4 hand and be sworn.
- 5 (Witness sworn.)
- 6 JUDGE HILLIARD: Thank you. If you're ready,
- 7 proceed.
- 8 MS. LUCKEY: Staff now calls Dan Kahle to the
- 9 stand.
- 10 DANIEL G. KAHLE,
- 11 called as a witness herein, having been first duly
- 12 sworn, was examined and testified as follows:
- 13 DIRECT EXAMINATION
- 14 BY
- MS. LUCKEY:
- 16 Q Can you please state your name for the
- 17 record.
- 18 A Daniel G. Kahle.
- 19 Q And by whom are you employed?
- 20 A I'm employed as an accountant in the
- 21 Accounting Department of the Financial Analysis
- 22 Division of the Illinois Commerce Commission.

- 1 Q Mr. Kahle, do you have in front of you what
- 2 has previously been filed on e-Docket as the direct
- 3 testimony of Daniel Kahle, ICC Staff Exhibit 1.0,
- 4 dated June 15th, 2011, and which consists of a cover
- 5 page, a table of contents, 26 pages of narrative text
- 6 and the attached Schedules 1.1 through 1.11 NNP, 1.12
- 7 and 1.13 P, and 1.4 NNP along with Attachments A
- 8 through G?
- 9 A Yes.
- 10 Q Was ICC Staff Exhibit 1.0 prepared by you
- or under your direction, supervision and control?
- 12 A Yes.
- 13 Q Do you have any additions, deletions or
- 14 modifications to make to ICC Staff Exhibit 1.0, its
- 15 attachments or schedules?
- 16 A No.
- 17 Q If I were to ask you today the same series
- 18 of questions set forth in that document, would your
- 19 answers be the same?
- 20 A Yes.
- 21 Q Mr. Kahle, do you also have in front of you
- 22 what has been previously filed on e-Docket as the

- 1 rebuttal testimony of Daniel Kahle, which has been
- 2 marked for identification as ICC Staff Exhibit 10.0
- 3 and which consists of a cover page, a table of
- 4 contents, 25 pages of narrative text and has attached
- 5 Schedules 10.1 through 10.6 NNP corrected, 10.7 NNP,
- 6 10.8 NNP corrected, 10.9 NNP, 10.10 NNP corrected and
- 7 10.11 NNP?
- 8 A Yes.
- 9 MS. LUCKEY: Your Honors, the narrative text
- 10 and schedules for 10.7, 10.9 and 10.11 NNP of
- 11 Mr. Kahle's rebuttal testimony were filed on
- 12 August 15th, 2011, and the corrected schedules, 10.1
- through 10.6, 10.8 and 10.10 NNP, were all filed on
- 14 August 22nd, 2011.
- 15 BY MS. LUCKEY:
- 16 Q Mr. Kahle, was your rebuttal testimony
- 17 prepared by you or under your direction, supervision
- 18 and control?
- 19 A Yes.
- 21 modifications to make to that narrative testimony or
- the attached schedules?

- 1 A Yes. I know of three changes which are not
- 2 reflected on my rebuttal schedules. It's my
- 3 understanding that Staff Witness Ostrander has filed
- 4 supplemental rebuttal testimony making changes to his
- 5 rate case expense adjustment.
- 6 JUDGE HILLIARD: Could you pull the mike a
- 7 little closer or something.
- 8 THE WITNESS: It's my understanding that Staff
- 9 Witness Ostrander has filed supplemental rebuttal
- 10 testimony making changes to his rate case expense
- 11 adjustments; Staff Witness Ebrey has made corrections
- 12 to a solicitation services adjustment presented in
- 13 her rebuttal schedules; and there's also a correction
- 14 to my utility plan and service adjustments as noted
- in Company's Data Request NS/PGL No. 16 and 17. And
- 16 it's my understanding that the Company's Data
- 17 Requests NS/PGL No. 16 and 17 will be entered as
- 18 cross exhibits. And I intend to incorporate all
- 19 changes into the record into my schedules when Staff
- 20 files initial briefs.
- 21 BY MS. LUCKEY:
- 22 Q Do you have any additional deletions or

- 1 modifications to your rebuttal testimony?
- 2 A No, I do not.
- 3 Q If I were to ask you today the same series
- 4 of questions set forth in those documents, would your
- 5 answers be the same?
- 6 A Yes.
- 7 MS. LUCKEY: At this time, Staff would move to
- 8 admit into evidence the direct testimony of Daniel
- 9 Kahle, ICC Staff Exhibit 1.0 and its previously
- 10 described schedules and attachments and the rebuttal
- 11 testimony of Daniel Kahle, ICC Staff Exhibit 10.0
- 12 along with its previously described schedules.
- 13 JUDGE HILLIARD: Objections?
- 14 (No response.)
- 15 Hearing no objections, Staff
- 16 Exhibit 1.1 with attachments and Schedules 10.0 with
- 17 attachments and schedules subject to the corrections
- 18 to be filed is -- are admitted in the record.
- 19 If I said "1.1," I meant "1.0" plus
- the following attachments and schedules and whatnot.

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- 1 (Whereupon, Staff Exhibit
- Nos. 1.0 and 10.0 was admitted
- into evidence.)
- 4 MS. LUCKEY: Then we would tender the witness
- 5 for cross-examination at this time.
- 6 JUDGE HILLIARD: Okay. Please proceed.
- 7 CROSS-EXAMINATION
- 8 BY
- 9 MS. LUSSON:
- 10 Q Good afternoon, Mr. Kahle. My name is
- 11 Karen Lusson. I'm from the Attorney General's
- 12 Office.
- I want to ask you some questions about
- 14 your test year plant and service budget adjustments.
- 15 If you could turn to Page 13 of your rebuttal
- 16 testimony, Line 276.
- 17 A Okay. I'm there.
- 18 Q Now, would you agree that in their rebuttal
- 19 testimonies, both companies increase the forecasted
- 20 plan additions from their direct testimony?
- 21 A Yes, that's correct.
- 22 Q I want to show you -- if the individual in

- 1 Springfield could -- what I'll mark as AG Cross
- 2 Exhibit 11, which is -- and, actually, AG Cross
- 3 Exhibits 12 -- we can deal with them at the same
- 4 time -- which are the Company's responses to your DGK
- 5 Data Request 3.05.
- 6 A Okay. I have them.
- 7 Q AG Cross Exhibit 11 is the Company's
- 8 responses I've indicated to your DGK 3.05 and the
- 9 Attachment 1 is -- includes the June update.
- 10 Do you see that?
- 11 A Yes.
- 12 Q Do you recognize this as the Company's
- 13 response to your data request with that attachment?
- 14 A Yes.
- Q Well, your Honors, these numbers are
- 16 proprietary, if I could just have a moment and
- 17 determine whether or not I need to actually state
- 18 those amounts so we can avoid going in camera.
- 19 Well, I'm afraid I am going to have to
- 20 refer to these amounts. So I think we'll have to go
- 21 in camera.
- 22 MR. FEELEY: I think, it's not going over the

- 1 Internet. So I think it's just a phone thing, but
- 2 I...
- JUDGE HILLIARD: You're right.
- 4 MR. FEELEY: So it's just -- whoever's -- as
- 5 long as the public --
- 6 JUDGE KIMBRELL: Did we not have Internet for
- 7 the entire day today?
- 8 MR. FEELEY: Correct.
- 9 MS. SCARSELLA: Your Honor, if I could just ask
- 10 if there's anyone in the room that hasn't a signed a
- 11 confidentiality agreement, leaves for this portion.
- MS. LUCKEY: And, Dan, that goes for anyone in
- 13 that room.
- Is it only Staff in the room?
- 15 THE WITNESS: It's only Staff in the room here.
- 16 (Whereupon, the following
- 17 proceedings were had in
- 18 camera.)
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